

Build Kansas Fund | Fiscal Year 2026 Application Package | Memo



To: Senator Rick Billinger, Chair, Build Kansas Advisory
Committee
Chardae Caine, Kansas Legislative Research Department
Shauna Wake, Office of the Kansas State Treasurer

From: Shawn Wesner, Executive Director, Kansas Infrastructure Hub

RE: Build Kansas Fund Application #2025-162-FHRC

Date: September 24, 2025

Attached, please find an application made to the Build Kansas Fund by the Flint Hills Regional Council Inc. The application packet includes the following items:

- Coversheet – provides a high-level overview of the application including a unique identification number, page 1 of 11 of the Build Kansas Fund Application Package.
- Build Kansas Fund Application – includes information submitted with the Build Kansas Fund Application, pages 2-8. Page 9 provides the table of funding sources and zip codes served by the project.
- Attachments – Executive summary, pages 10-11.

Project Overview

The Flint Hills Regional Council Inc. seeks funding from the U.S. Department of Transportation for funding available through the Safe Streets and Roads for All (SS4A) program for their Supplemental Safety Action Plan for their FHRC Regional SS4A Planning and Demonstration Grant Project which includes the development of a comprehensive Regional Safety Action Plan and the implementation of nine targeted demonstration projects in high-risk locations throughout the region.

This opportunity is a discretionary IIJA program with a local match requirement of 20% of the total project cost. The entity is requesting \$329,340.11 from the Build Kansas Fund, and is providing an in-kind contribution of \$17,333.80. This request has the potential to unlock \$1,386,695.00 in federal funds, for a total project cost of \$1,733,368.91.

The deadline was June 26, 2025, and this Build Kansas Fund application was received on June 26, 2025.

Build Kansas Fund Steering Committee Recommendation

The Build Kansas Fund Steering Committee reviewed this application on July 9, 2025 following a successful completeness check. The Steering Committee **RECOMMENDS APPROVAL** of Build Kansas Funding to the Build Kansas Advisory Committee for final advice.

Build Kansas Fund | Fiscal Year 2025

Application Package | Coversheet



Build Kansas Fund Application Number	2025-162-FHRC
Applicant Name	Flint Hills Regional Council Inc.
Application Date Received	6/26/2025
Project Name	FHRC Regional SS4A Planning and Demonstration Grant Project
Project Description	This project includes the development of a comprehensive Regional Safety Action Plan and the implementation of nine targeted demonstration projects in high-risk locations throughout the region.
Entity Type	Non-Profit
Economic Development District (EDD) Planning Commission	Flint Hills
Infrastructure Sector(s)	Transportation
IIJA Program	Safe Streets and Roads for All (SS4A)
IIJA Program Type	Discretionary
Application Type	Planning & Demonstration
IIJA Application Deadline	6/26/2025
Build Kansas Fund Request	\$329,340.11
Technical Assistance Received	General Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
	IIJA Application Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>
	Build Kansas Fund Application Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
	Other (Brief Description): Provided General TA and BKF Application Support.
Application Notes	Build Kansas Fund contribution of \$329,340.11 will unlock \$1,386,695.00 in federal IIJA funding, with an in-kind contribution of \$17,333.80, for a total project cost of \$1,733,368.91.
Steering Committee Funding Recommendation	7/9/2025 Recommend <input checked="" type="checkbox"/> Declined <input type="checkbox"/>
Advisory Committee Funding Recommendation	9/24/2025 Recommend <input type="checkbox"/> Declined <input type="checkbox"/>

Title	Flint Hills Regional Council, Inc.	06/26/2025
	by Angela Schnee in Build Kansas Fund Application	id. 50915857
	222 Riley Av. PO Box C Ogden, Kansas 66517 United States 7855390311 zoning@ogden-ks.gov	

Original Submission	08/14/2025
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Score	n/a
Part 1: Applicant Information	
The name of the entity applying for the Build Kansas Fund:	Flint Hills Regional Council, Inc.
Project Name:	FHRC Regional SS4A Planning and Demonstration Grant
Entity type:	Non-Profit
Applicant Contact Name:	Janna Williams
Applicant Contact Position/Title:	Regional Planner
Applicant Contact Telephone Number:	+17852036086
Applicant Contact Email Address:	Jwilliams@flinthillsregion.org
Applicant Contact Address:	PO Box 514
Applicant Contact Address Line 2 (optional):	
Applicant Contact City:	Ogden
Applicant Contact State:	Kansas

Applicant Contact Zip 66517
Code:

Is the Project
Contact the same as
the Applicant
Contact? No

Project Contact
Name: Angela
Shepard

Project Contact
Position/Title: Grant Writer, Flint Hills Regional Council, Inc.

Project Contact
Telephone Number: +17853177043

Project Contact
Email Address: ogdenzoning@gmail.com

Project Contact
Address: PO Box 514

Project Contact
Address Line 2
(optional):

Project Contact City: Ogden

Project Contact
State: Kansas

Project Contact Zip
Code: 66517

Part 2: Build Kansas Fund - Eligibility Criteria

Certify that you are
pursuing an
Infrastructure
Investment and Jobs
Act (IIJA) funding
opportunity for which
your entity is eligible: Yes

Certify that the
Infrastructure
Investment and Jobs
Act (IIJA) funding
opportunity you are
pursuing has a
required non-federal
match component: Yes

What is the primary county that the project will occur in?

Riley County

The Build Kansas Fund is intended to support Kansas-based infrastructure projects. Please provide a list of all the zip codes this project will be located in, along with an estimated percent [%] of the project located in that zip code. For example, if seeking funding for road infrastructure, provide a rough percent of the roads expected in each zip code:

[Zip Code Percentage.xlsx](#)

Part 3: Infrastructure Investment and Jobs Act (IIJA) - Grant Application Information Please Note: This information is related to the federal Infrastructure Investment and Jobs Act (IIJA) funding opportunity to which you will apply. This is NOT information for the Build Kansas Match Fund.

Please enter the Infrastructure Investment and Jobs Act (IIJA) funding opportunity title that the entity is applying for:

US DOT (FY) 2025 SS4A grant program

What is the funding agency for this Infrastructure Investment and Jobs Act (IIJA) funding opportunity?

U.S. Department of Transportation

What is the Assistance Listing Number (ALN) for this Infrastructure Investment and Jobs Act (IIJA) funding opportunity?

20.939

What is the federal application due date for this Infrastructure Investment and Jobs Act (IIJA) funding opportunity?

6/26/2025

Application Type:

Planning

What is the federal fiscal year for this Infrastructure Investment and Jobs Act (IIJA) funding opportunity?

2025

Enter the amount of funding being applied for, from the Infrastructure Investment and Jobs Act (IIJA) funding opportunity: \$1,386,695.00 for a total project cost of \$1,733,368.91

Enter the total project cost: \$1,733,368.91

Enter the required non-federal match percentage: 20%

Part 4: Build Kansas Fund - Match Application Information Beginning in July 2024 and moving forward, eligible applicants are expected to contribute a portion of the non-Federal match requirement. This contribution can be in the form of cash and/or in-kind contributions. The goal is to demonstrate the applicant's commitment to the project. The contribution should be significant enough relative to the Build Kansas Fund request. For a local public entity, 5% of the non-federal match is a good guideline, but not a requirement. See Build Kansas Fund Program Guidance for exceptions and more information.

Enter the non-federal cash match amount being requested from the Build Kansas Fund: \$329,340.11 for a total project cost of \$1,733,368.91

Enter the non-federal cash match amount being provided by the eligible applicant, if applicable: 0

Enter the estimated value of the non-federal in-kind match amount being provided by the eligible applicant, if applicable: \$17,333.69 for a total project cost of \$1,733,368.91

Expected breakdown of funding sources to support the project: Enter the funding source and projected amount from each source to support this project:

[Kansas+DOT+table_V2.xlsx](#)

Part 5: Build Kansas Fund - Means Test and Eligible Applicant Match

What other available funding sources that are currently planned to go unused by your entity will be leveraged for this project?	N/A
Will any American Rescue Plan Act (ARPA) or Coronavirus State & Local Fiscal Recovery Fund monies will be used for the non-federal match?	N/A
What other sources of in-kind match will be leveraged for this project? Please list and include the actual or estimated value of each.	<p>The Flint Hills Regional Council and its member jurisdictions will contribute \$17,333.69 in in-kind services and resources to support the SS4A Action Plan and demonstration project implementation. These contributions reflect a coordinated regional effort to advance transportation safety, engage the public, and pilot context-sensitive interventions. The following entities will provide in-kind support:</p> <ul style="list-style-type: none"> • FHRC GIS Analyst will contribute 45 hours of staff time for spatial analysis, including crash data layering, roadway prioritization, and map production. • FHRC Planning Staff will lead outreach and engagement activities, including community surveys, annotated mapping sessions, and public workshops. • County Engineers from Riley and Pottawatomie Counties will conduct technical reviews and provide safety recommendations for priority road segments. • FHRC Planning Manager will coordinate interagency planning efforts, develop narrative content, and synthesize stakeholder and crash data. • Public Facilities in Riley and Pottawatomie Counties will host seven stakeholder meetings and workshops to gather input and foster collaboration. • FHRC Member Jurisdictions will supply printing, signage, graphic design, bilingual outreach packets, and digital content for public engagement. • FHRC Planning and Technical Staff will oversee nine demonstration projects, including vendor coordination, documentation, and evaluation. • City, County, and Local Jurisdiction Staff will install temporary curb extensions, signage, striping, and other physical elements at nine demonstration sites. • FHRC will provide an additional \$333.69 in contingency or buffer support to ensure full match compliance and accommodate minor adjustments. This in-kind contribution demonstrates strong regional collaboration, technical capacity, and commitment to advancing transportation safety goals under the SS4A framework.

What other funding sources (local, federal, or non-federal) will be used for this match?

N/A

Describe your efforts to find other available funding sources for this project:

Efforts to identify alternative funding sources for this project have been extensive. However, no American Rescue Plan Act (ARPA), local, federal, or non-federal funds are currently available or accessible for this purpose. The participating communities—such as Emmett, St. George, Onaga, Riley, and others—are small, rural municipalities with limited budgets and staffing capacity. These jurisdictions often face significant challenges in meeting local match requirements due to constrained general funds and a lack of discretionary revenues.

Given these financial limitations, no other sources of match funding can be leveraged at this time. The absence of a match contribution is not due to lack of effort, but rather to the fiscal realities of these rural communities. Without this assistance, these communities will be unable to address critical infrastructure or planning needs that are essential to public health, safety, and long-term viability.

Part 6: Additional Information

Please upload a draft or final version of the Infrastructure Investment and Jobs Act (IIJA) program grant application associated with this request OR an executive summary providing an overview of the project:

[Executive_Summary_Build_Kansas_FHRC_SS4A.docx](#)

Provide any additional information about this project not covered in previous sections of this application (optional):

Part 7: Terms and Conditions

Understanding of Fund Release Requirements:

checked

Understanding of Use of Funds:

checked

Understanding of Reporting Requirements:

checked

Authority to Make Grant Application:

checked

Persons and Titles: Kent
The following Glasscock
persons are
responsible for
making this Build
Kansas Fund
application.

Position/Title: Executive Director, Flint Hills Regional Council, Inc.

Additional: Janna
Williams

Position/Title: Regional Planner, Flint Hills Regional Council, Inc.

Additional: Angela
Shepard

Position/Title: Contract Grant Writer, Flint Hills Regional Council, Inc.

Additional:

Position/Title:

Source	Amount	% of Project
Build Kansas Funds (non-federal match)	\$329,340.11	19.00%
Eligible Applicant Cash Match	\$0.00	0.00%
Eligible Applicant In-Kind Match (estimated value)	\$17,333.80	1.00%
BIL Federal Funds (applied for)	\$1,386,695.00	80.00%
Additional Project Contribution (if applicable)	\$0.00	0.00%
TOTAL PROJECT COST	\$1,733,368.91	100.00%

***Applicant satisfies recommended match contribution of 5%
of the required match**

Zip Code	% of project in zip code
66449	19%
66502	5%
66531	19%
66422	19%
66521	19%
66535	19%
	100% In Kansas

Executive Summary

Build Kansas Fund Match Application for the Flint Hills Regional SS4A Planning and Demonstration Grant

The Flint Hills Regional Council (FHRC), in collaboration with Riley and Pottawatomie Counties and a coalition of small, rural municipalities, is seeking support through the Build Kansas Fund to meet the non-federal match requirement for a regional Safe Streets and Roads for All (SS4A) Planning and Demonstration Grant. This project represents a critical investment in rural roadway safety across northeastern Kansas, addressing long-standing infrastructure, access, and mobility challenges that jeopardize lives and constrain economic opportunity.

The proposed initiative includes the development of a comprehensive Regional Safety Action Plan and the implementation of nine targeted demonstration projects in high-risk locations throughout the region. Communities included in the initiative are St. George, Onaga, Wheaton, Emmett, Riley, Leonardville, and Randolph—many of which have not previously had the technical resources or capacity to undertake coordinated safety planning or implement Vision Zero-aligned improvements. The regional network includes aging rural highways, key commuter corridors, and unprotected pedestrian areas, many of which serve Fort Riley personnel, schoolchildren, emergency responders, and low-income or aging populations.

Despite relatively low traffic volumes, systemic risk factors have resulted in critical safety concerns that are underrepresented in crash statistics but widely reported by local leaders and community members. Common issues include:

- **Unprotected Railroad Crossings:** Example—St. George’s rail crossing lacks gates or visual warnings, putting students, EMS, and residents at constant risk.
- **Lighting Deficiencies:** Sidewalks, school zones, and pedestrian paths in Onaga and St. George lack basic illumination.
- **School Zone Hazards:** Inadequate signage, drop-off controls, and traffic calming at schools in Riley and Onaga.
- **Intersection and Corridor Crash Risks:** High-speed rural intersections like US-24/US-77 and K-18/Scenic Drive are poorly configured and lack visibility enhancements.
- **Lack of ADA Infrastructure:** Onaga Community Center lacks accessible pedestrian routes and ramps.

These safety deficiencies are further compounded by the absence of a shared regional planning framework. None of the participating communities have adopted formal Safety Action Plans, and the region lacks consistent GIS-based crash analysis or safety prioritization tools.

To address these issues, the SS4A project will establish a forward-looking Safety Action Plan paired with a series of short-term demonstration pilots designed to test innovative safety strategies tailored for rural contexts. These 60–90 day pilots will generate measurable data,

engage the public, and allow for refinement of cost-effective improvements before full-scale investment.

Demonstration Projects Include:

- Railroad Safety (St. George): Flashing beacons, rumble strips, and advanced signage.
- Solar Lighting (St. George): Enhanced visibility at sidewalk and bus stop locations.
- School Access (Onaga): Delineated walkways, signage, and low-cost traffic calming.
- ADA Accessibility (Onaga Community Center): Modular sidewalks and ramps.
- High-Risk Intersections (US-24/Falcon Rd, US-77): Temporary turning lanes and crosswalk enhancements.
- K-18/Scenic Drive Roundabout: Striping and signage for speed moderation.
- School Traffic Flow (Onaga High School): Temporary road diet, bump-outs, and visual guides.
- Pillsbury Crossing: Speed feedback signs and impaired driving deterrents.
- US-24/US-77 Corridor: Dynamic speed signage and conflict-zone monitoring.

These pilot locations were prioritized through local consultation and regional planning data and align with strategies identified by the Flint Hills Metropolitan Planning Organization. Evaluation metrics will include vehicle speeds, safety incidents, user feedback, and public acceptance—forming a foundation for future capital improvements and long-term Vision Zero policies.

The Build Kansas Fund match is vital to advancing this initiative. Rural communities within the Flint Hills region do not have sufficient local funds or unused federal resources available to meet the SS4A match requirement. Without state support, the opportunity to create a region-wide safety framework and reduce risk for thousands of Kansans will be lost.

By investing in this planning and demonstration grant match, the Build Kansas Fund will directly support the creation of safer, more resilient communities, expand access for vulnerable users, and foster regional collaboration on a scale not previously possible.